KRS 100 & BEYOND

ZONING
DECISIONS &
PROCESSES IN
KY

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### AGENDA

Planning & Zoning Connection
Authority to Use Zoning
Types of Development Decisions
Procedures for Development Applications
Concluding Comments & Questions







### PLANNING & ZONING CONNECTION

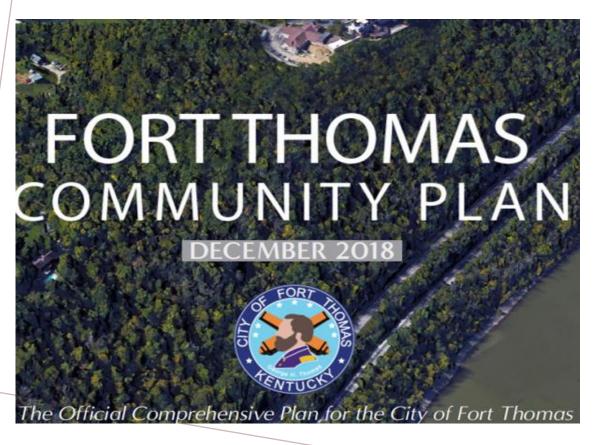


### COMPREHENSIVE PLAN REQUIRED.

• The planning commission of each unit shall prepare a comprehensive plan, which shall serve as a guide for public and private actions and decisions to assure the development of public and private property in the most appropriate relationships.

KRS 100.183

### ZONING IMPLEMENTS THE COMPREHENSIVE PLAN







### AUTHORITY TO USE ZONING



### AUTHORITY TO USE ZONING

### VILLAGE OF EUCLID, OHIO V. AMBLER REALTY CO., 272 U.S. 365 (1926)

- Established the principle and practice of zoning in the U.S
- Confirmed zoning as a legitimate police power of municipalities

### **KRS 100**

- Power to regulate land use is derived from the authority of the legislature
- Adopted in 1966; Amended extensively in 1980s
- Based on 1926 US Dept. of Commerce Standard State Zoning Enabling Act
- Zoning ordinances must be consistent with KRS 100

### LIMITATIONS ON ZONING

#### **FEDERAL**

- US Constitution:
  - Typically, 1<sup>st</sup> Amendment Cases
  - Proportionality & nexus of requirements (Nollan-Dolan & Koontz tests)
- RLUIPA (Religious Land Use And Institutionalized Persons Act)

#### **KRS 100**

Residential Care Facilities



### TYPES OF DEVELOPMENT DECISIONS



Legislative



Quasi-judicial



Administrative or Ministerial

### TYPES OF DEVELOPMENT DECISIONS

### **LEGISLATIVE**

- City Council
- Planning
   Commission has a recommending role in some Legislative decisions

### **QUASI-JUDICIAL**

- Board of Adjustment
- Design Review Board
- Planning Commission

### **ADMINISTRATIVE**

- Planning Commission
- Staff

## TYPES OF DEVELOPMENT DECISIONS QUASI-JUDICIAL

#### **BOARD OF ADJUSTMENT**

- Variances
- Appeals
- Conditional Use Certificates

#### **DESIGN REVIEW BOARD**

- Certificate of Appropriateness
- Modifications from Design Standards

#### PLANNING COMMISSION

 Development Plan with Waivers

### TYPES OF DEVELOPMENT DECISIONS

### **LEGISLATIVE**

- City Council
  - Adoption of Zoning & Subdivision Ordinances
  - Zoning Text Amendments
  - Zoning Map Amendments

- Planning Commission
  - Recommendations regarding:
    - Adoption of Zoning & Subdivision Ordinance
    - Zoning TextAmendments
    - Zoning Map Amendments

### TYPES OF DEVELOPMENT DECISIONS ADMINISTRATIVE/MINISTERIAL

#### PLANNING COMMISSION

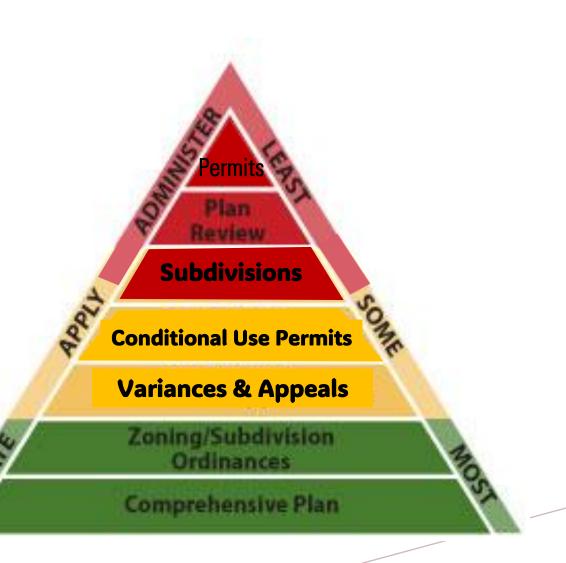
- Stage I Development Plan Review
- Subdivision Plat Review

#### **STAFF**

- Stage II Development Plan Review
- Zoning Permits
- Certificates of Zoning Compliance

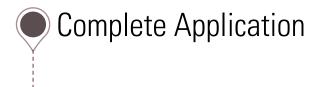
### DEVELOPMENT DECISIONS

**PYRAMID OF DISCRETION** 





# LEGISLATIVE — ZONING MAP AMENDMENT







Required Notice

Planning Commission
Public Hearing &
Recommendation

### **PUBLIC HEARING**

 Testimony & evidence heard from proponents & opponents of proposed Map Amendment

#### RECOMMENDATION

- Findings of Fact
- Summary of the evidence and testimony presented by the proponents and opponents of the proposed amendment must accompany Recommendation & Findings of Fact

### FINDINGS OF FACT – KRS 213

Before any map amendment is granted, the planning commission or the legislative body must find that the map amendment is in agreement with the adopted comprehensive plan, <u>or, in the</u> <u>absence of such a finding, that one (1) or more of the following apply and such finding shall be recorded in the minutes and records of the planning commission or the legislative body:</u>

- That the existing zoning classification given to the property is inappropriate and that the proposed zoning classification is appropriate;
- That there have been major changes of an economic, physical, or social nature within the area involved which were not anticipated in the adopted comprehensive plan and which have substantially altered the basic character of such area.

#### FINDING OF FACTS

- Are a statement of the evidence and reasoning used by the Commission to arrive at a decision
- Must by supported by facts
- Are a "road map" that details the Commission's reasoning process used to progress from evidence to decision
- Typically include:
  - Description of the application
  - Reasons for recommending approval or denial

### FINDING OF FACTS - SHOULD DO THE FOLLOWING:

- Set out the relevant facts from the evidence presented
- Relate these facts to KRS 100.213
- State whether Findings from KRS 100.213 are met or not by the identified facts and evidence
- State recommendation

# ADMINISTRATIVE DECISION — DEVELOPMENT PLAN REVIEW

Complete Application

Review &

Recommendation/Approval from Other Boards & Commissions

Planning Commission Action

Staff Evaluation

Planning Commission Consideration

## ADMINISTRATIVE DECISION — DEVELOPMENT PLAN REVIEW

### PLANNING COMMISSION CONSIDERATION

- Meet ALL relevant standards in Ordinance
- Only appliable standards are used to evaluate the application

### PLANNING COMMISSION ACTION

- Approve
- Approve with Conditions
  - > Conditions must be:
    - Connected to Ordinance standard OR voluntarily provided by applicant
      - Reasonable
      - Proportional
- Deny only if application fails to meet Ordinance standard(s)

TYPICAL
COMPLETE
<b>ADMINISTRATIVE</b>
DEVELOPMENT
PROCESS

- Development Plan Approval by Planning Commission
- Zoning Administrator Issues Zoning Permit
- Building Permit, if applicable
- Site Inspection by Zoning Administrator for Compliance with Development Approvals
- Zoning Administrator issues Certificate of Zoning Compliance

# ADMINISTRATIVE DECISION — SUBDIVISION PLAT REVIEW

- Complete Preliminary
  Plat Application
- Preliminary Plat
  Review & Action by
  Planning Commission
- Complete Final Plat Application

Final Plat Review & Action by Planning Commission

Staff Evaluation

Improvement/Grading
Plans Reviewed &
Approved by Staff



## ADMINISTRATIVE DECISION — SUBDIVISION PLAT REVIEW

### PLANNING COMMISSION CONSIDERATION

- Meet ALL relevant standards in Ordinance
- Only standards are used to evaluate the application

#### PLANNING COMMISSION ACTION

- Approve
- Approve with Conditions
  - > Conditions must be:
    - Connected to Ordinance Standard
       OR voluntarily provided by applicant
      - Reasonable
      - Proportional
- Deny only if application fails to meet Ordinance standard(s)

## QUASI-JUDICIAL — DEVELOPMENT PLAN WITH WAIVERS

#### PLANNING COMMISSION

- Findings of Fact required and must:
  - > Set out the relevant facts from the evidence and discussion
  - > Relate these facts to the conditions that must be demonstrated
  - State whether the relevant condition has been shown to be met or not met by the identified facts
  - State whether the waiver is granted, granted with conditions, or denied based on the information in the record

## DEVELOPMENT PROCESSES IN SUMMARY

- Ensure process & action matches decision type
- Carefully consider type of decision when making motions
- Document motions and establish record as required by decision type
- Remember It Depends!



### THANK YOU

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